

VA JUVENILE COMMUNITY CRIME CONTROL ACT

DESCRIPTION

The purpose of the Virginia Juvenile Community Crime Control Act (VJCCCA) is to provide alternatives to secure incarceration. It is a cooperative program between the state and the county and provides a balanced, community-based system of services, programs, and sanctions for juvenile offenders. VJCCCA programs and services allow youths to remain in the community where they will face appropriate consequences for their actions while receiving services to address their needs. VJCCCA programs are designed to provide a balanced, community-based system of services for youths involved with the juvenile justice system.

The 2002 General Assembly reduced VJCCCA funding for FY2003 by 51%, approximately \$966,000, forcing a drastic reduction in programs and services to troubled youths in the community. Chesterfield County lost more than \$1.7 million in funding for juvenile services. The loss of twelve programs in VJCCCA's continuum of services severely limits the options available to address the needs of troubled youths and has effectively eliminated the first line of intervention for keeping young people out of the juvenile justice system.

COURT SERVICE UNIT – VJCCCA

FINANCIAL ACTIVITY

	FY2002 Actual	FY2003 Adopted	FY2004 Biennial Planned	FY2004 Adopted	Change FY2003 to FY2004	FY2005 Projected	FY2006 Projected	FY2007 Projected
Personnel	\$573,439	\$158,600	\$158,600	\$158,600	0.0%	\$158,600	\$158,600	\$158,600
Operating	418,830	19,100	19,100	3,300	-82.7%	3,300	3,300	3,300
Capital	<u>3,662</u>	<u>0</u>	<u>0</u>	<u>0</u>	0.0%	<u>0</u>	<u>0</u>	<u>0</u>
Total	\$995,930	\$177,700	\$177,700	\$161,900	-8.9%	\$161,900	\$161,900	\$161,900
Revenue	<u>995,930</u>	<u>177,700</u>	<u>177,700</u>	<u>161,900</u>	-8.9%	<u>161,900</u>	<u>161,900</u>	<u>161,900</u>
Net Cost	\$0	\$0	\$0	\$0	0.0%	\$0	\$0	\$0
FT Pos.	12	12	12	5	(7)	3	3	3

Note: During FY2003, funding was lost for nine positions in the Court Service Unit. Seven of the positions were transferred to the "Unassigned" responsibility center.

BUDGET ANALYSIS AND EVALUATION

In FY2002, the Court Service Unit (CSU) provided services to more than 1,600 young people involved with the court. As a result of the state's funding reductions for FY2003, twelve service programs and funding for nine staff positions associated with the programs were eliminated. Seven of the positions were transferred to unassigned. In FY2003, the CSU plans to serve 90 young people through the two

remaining VJCCCA programs – substance abuse services and the first offender program.

The CSU is attempting to make up for some of the losses by instituting low-cost, best practice services for medium- to high-risk offenders who are under supervision of the court. These services include a cognitive-based behavior program, **Thinking for a**

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Change, a 22-week program that addresses how thinking controls behavior as it focuses on self-change, social skills, and problem solving.

In addition, all CSU staff received training in the use of motivational interviewing techniques and the Youthful Offender Level of Service Inventory. These assessment and interview techniques are integral components of the first offender program. The inventory is also utilized to develop service plans for

youth under court-ordered supervision that are balanced and that address the array of needs presented by the young person.

The CSU anticipates that these “best practice” approaches will make the best use of extremely limited resources and will make the most of the opportunity they have to make a difference in the lives of the young people they serve.

JUVENILE DETENTION HOME – VJCCCA

FINANCIAL ACTIVITY

	FY2002 Actual	FY2003 Adopted	FY2004 Biennial Planned	FY2004 Adopted	Change FY2003 to FY2004	FY2005 Projected	FY2006 Projected	FY2007 Projected
Personnel	\$346,745	\$337,700	\$337,700	\$337,700	0.0%	\$337,700	\$337,700	\$337,700
Operating	62,620	66,700	66,700	66,700	0.0%	66,700	66,700	66,700
Capital	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	0.0%	<u>0</u>	<u>0</u>	<u>0</u>
Total	\$409,364	\$404,400	\$404,400	\$404,400	0.0%	\$404,400	\$404,400	\$404,400
Revenue	<u>409,364</u>	<u>404,400</u>	<u>404,400</u>	<u>404,400</u>	0.0%	<u>404,400</u>	<u>404,400</u>	<u>404,400</u>
Net Cost	\$0	\$0	\$0	\$0	0.0%	\$0	\$0	\$0
FT Pos.	6	6	6	6	0	6	6	6

BUDGET ANALYSIS AND EVALUATION

The Weekenders Program is an alternative to incarceration funded through VJCCCA. This is both a dispositional alternative for use by the judges and a diversionary alternative for intake officers. The program was designed as a sanction for juveniles committing minor offenses and violations of court orders, including rules of probation, in lieu of serving time in the detention home. Participants report to the juvenile detention home and are closely supervised in a community work project.

In FY2002, participants in the Weekenders Program provided work for the county's Parks and

Recreation Department valued at \$36,000. Approximately 19% of all detention admissions are diverted to the Home Incarceration Program (HIP). Program costs are approximately one-quarter the cost of secure detention. Because the detention home has typically operated chronically over capacity, HIP has also alleviated the need to place youths in detention facilities outside the community.

While HIP was able to retain the majority of its funding for FY2003, future funding levels are uncertain. Funding for FY2004 remains level with FY2003.

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YOUTH GROUP HOME – VJCCCA

FINANCIAL ACTIVITY

			FY2004		Change			
	FY2002	FY2003	Biennial	FY2004	FY2003 to	FY2005	FY2006	FY2007
	Actual	Adopted	Planned	Adopted	FY2004	Projected	Projected	Projected
Personnel	\$602,830	\$665,100	\$665,100	\$678,500	2.0%	\$678,500	\$678,500	\$678,500
Operating	106,484	92,900	92,900	100,400	8.1%	100,400	100,400	100,400
Capital	<u>416</u>	<u>0</u>	<u>0</u>	<u>0</u>	0.0%	<u>0</u>	<u>0</u>	<u>0</u>
Total	\$709,729	\$758,000	\$758,000	\$778,900	2.8%	\$778,900	\$778,900	\$778,900
Revenue	<u>472,355</u>	<u>459,500</u>	<u>459,500</u>	<u>459,500</u>	0.0%	<u>459,500</u>	<u>459,500</u>	<u>459,500</u>
Net Cost	\$237,374	\$298,500	\$298,500	\$319,400	7.0%	\$319,400	\$319,400	\$319,400
FT Pos.	10	11	11	11	0	11	11	11

BUDGET ANALYSIS AND EVALUATION

The Chesterfield Youth Group Home provides care for its residents in a safe, secure environment that is conducive to developing responsible, self-reliant behavior and learning independent living skills to enable delinquent youths to become productive citizens of our community.

To ensure high quality services and positive outcomes for program participants, it is important to keep the number of group home residents at an optimum level. In FY2002, 54 young people received services. For FY2004, it is expected that 55 youths will receive services.

The Code of Virginia requires localities to provide maintenance of effort towards VJCCCA programs. In FY2004, the county's maintenance of effort will remain \$202,921. The county plans to contribute approximately \$116,000 above the required amount for FY2004.

In FY2004, the Youth Group Home will continue to concentrate on implementation of innovative services that are cost-effective to the community, consistently exceeding customer expectations, and providing the maximum level of public safety while carrying out the legal responsibilities of rehabilitating juvenile delinquents.

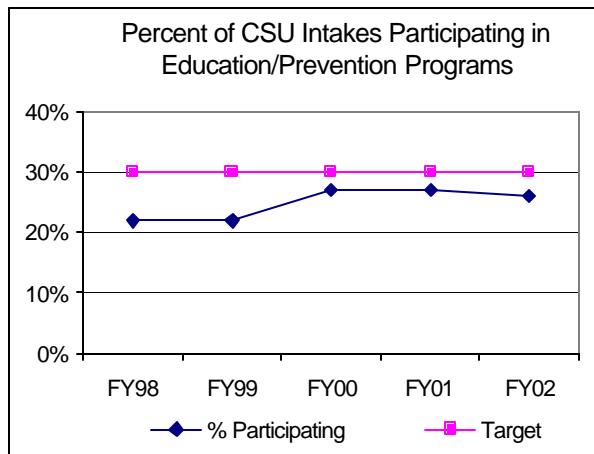
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HOW ARE WE DOING?

Goal: To improve public safety by diverting CSU youth from appearing in court with programs that provide education and accountability. Supports countywide strategic goal numbers 3 and 4

Objective: To have annual participation of 30% of CSU intakes in an education/prevention program

Measure: Percent of total intake participating in programs



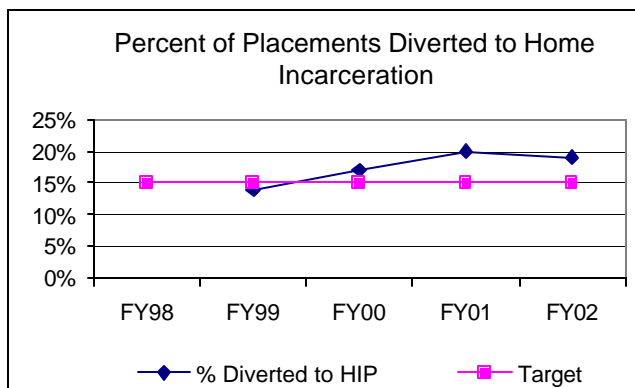
Initiatives

- Youth level of service inventory
- First Offender Program
- Restorative Justice
- Shoplifter's Diversion
- Assault Diversion
- Community Service
- Substance Abuse Education
- Parenting Group
- Female Offender Group
- Law-Related Education

Goal: To provide an effective Home Incarceration Program as an alternative to secure detention. Supports countywide strategic goal numbers 1 and 4

Objective: Establish reliable screening and monitoring processes for detained offenders

Measure: Percent of secure placements diverted to Home Incarceration



Initiatives

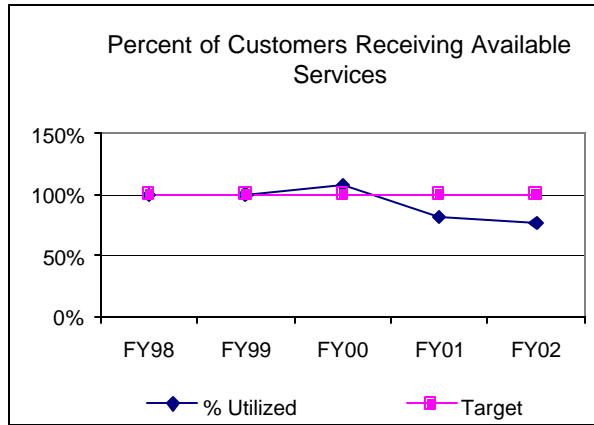
- Strict adherence to screening guidelines
- Monitoring Process
- Detention Outreach

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Goal: To provide Group Home services to as many youths as possible. Supports countywide strategic goal numbers 2 and 4

Objective: To meet or exceed customer demand for service availability

Measure: Percent of customers program utilization



Initiatives

- Increase in # of beds available

WHERE ARE WE GOING?

Though Chesterfield's youth population is among the largest in the commonwealth, we have historically committed very few county youths to state correctional facilities and have reduced detention home placements – a testament to the successes of our VJCCCA programs. Unfortunately, our continuum of services has been compromised as a result of drastic funding reductions.

Juvenile services have traditionally been provided by the state. In recent years, the trend has been to shift this responsibility to local governments. This trend became quite apparent when the General Assembly reduced VJCCCA funding by 51%. Given the ongoing severe budget crisis facing the commonwealth, it is believed that VJCCCA funding is vulnerable to additional reductions.

As a result of losing 12 intervention and treatment programs for juvenile offenders, the county has already experienced an increase in the numbers of young people placed in detention and an increase in the use of Comprehensive Services Act funding to provide treatment services for juvenile offenders. This trend is expected to increase if funding is not restored in future years.

The state's current fiscal condition has prompted group home staff to explore other possible revenue streams. In an effort to generate sufficient revenue,

serious consideration has to be given to broadening its customer base. It is also obvious that to adequately broaden its customer base, an increase in space is necessary. To that end, funding has been set aside in FY2005, as part of the 2004-2010 Capital Improvement Program, for a planning study for the Group Home's expansion. Funds for architectural and engineering services, site work, and construction have been identified in FY2009 and FY2010. The total project cost is estimated at approximately \$2.2 million. The county anticipates reimbursement of up to 50% of qualified expenses related to this project from the commonwealth.

The expansion will provide a 16-bed addition to the existing 8,000 square foot, 16-bed facility. The addition will alleviate overcrowding as well as serve to eliminate the necessity to maintain a waiting list, as it does now.

To ensure that the county is getting the most benefit from the VJCCCA funds it receives, staff will continue its efforts in future years to improve services by employing several strategies. One is the use of improved and more frequent assessment processes to identify service needs and risk levels. Cognitive-based programming is also used when providing services for moderate and high-risk youthful offenders. Finally, staff focuses on implementation of programs that have

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demonstrated success with the juvenile offender population.

Though initially designed to alleviate overcrowding, the Home Incarceration and Weekenders Programs have proven beneficial to the county from a fiscal

standpoint. It is anticipated that upon completion of the Detention Home expansion, these programs will continue to be used to divert 10 to 15 percent of all secure detention placements, provided funding remains fairly constant for FY2005 and beyond.